Understanding barriers to health care access through cultural safety and ethical space: Indigenous people's experiences in Prince George, Canada

> Sarah Nelson and Kathi Wilson Queen's University and University of Toronto Mississauga And Prince George community advisory group members

I would like to acknowledge that the land on which Prince George is located is the traditional unceded territory of the Lheidli T'enneh.

I also wish to acknowledge that I live and carry out much of my work on the traditional unceded territory of the Anishinaabe and Haudenosaunee peoples, in particular the Algonquin.

With these acknowledgements come gratitude and deep respect for the people, the land, our shared histories and future relations.

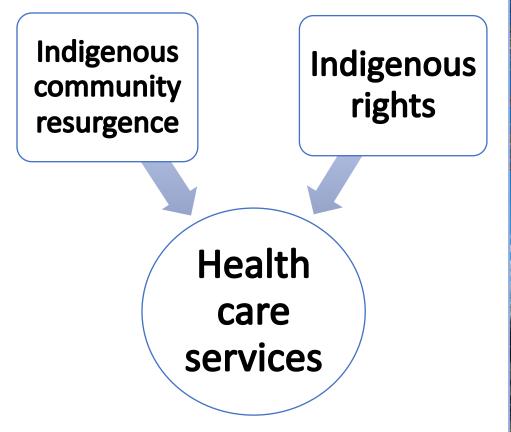
#### Disclosures

- •I have nothing to disclose.
- •No conflicts of interest to declare.

#### Outline

- About the research and about me
- Background: Indigenous health policy in urban areas
- Methodology: Indigenous and decolonizing research
- Results: Some of the barriers to health care access or use that people described
- Contexts of cultural safety and ethical space

#### Study overview

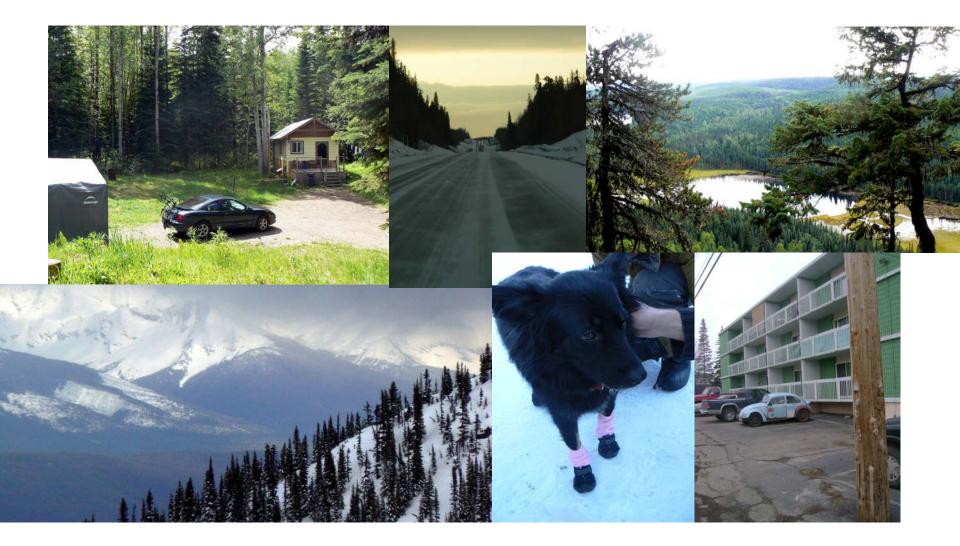




#### Research questions

- a) How do Indigenous rights to self-government and selfdetermination interact with Indigenous rights to health care in urban areas?
- b) How does the settler colonial context in which health care is provided arise as a barrier to Indigenous people accessing health care services in urban areas?
- c) What are the roles of Indigenous-led health organizations in fostering Indigenous community resurgence in urban areas?

#### About me & my relationship with Prince George



## Outline

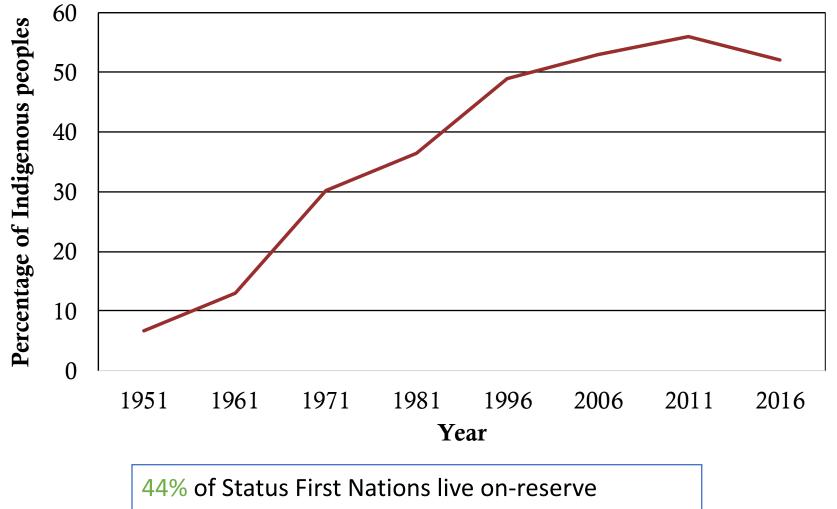
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Background: Indigenous peoples in Canada

# **1,673,780** people in 2016 (4.9% of Canadian population)

Statistics Canada. (2017). Aboriginal peoples in Canada: Key results from the 2016 Census. Retrieved November 29, 2017, from http://www.statcan.gc.ca/daily-quotidien/171025/dq171025a-eng.htm

#### Indigenous peoples in cities in Canada



52% of Indigenous peoples live in cities

### Indigenous people in urban areas

Report higher overall rates of "very good" or "excellent" health than people living on reserve.

Yet also report higher rates of discrimination in institutional settings such as health care.

National Aboriginal Health Organization. (2003). What First Nations people think about their health and health care: National Aboriginal Health Organization's Public Opinion Poll on Aboriginal Health and Health Care in Canada. Ottawa, ON.

# Health care policy and Indigenous peoples in Canada

- Canada Health Act, 1970
  - Provides standards for how publicly insured services work across the provinces
- Off-reserve health services for Indigenous people are provided by provinces
  - Exception: Non-Insured Health Benefits (NIHB)
- On-reserve health services are provided by the First Nations Health Authority in BC
  - In other parts of Canada, provided by the federal government or through Health Transfer Agreements
  - Only about 44% of Indigenous peoples are eligible to live on a reserve and access these services

## Indigenous health organizations

- Mainly not-for-profit organizations, often in urban areas.
- Provide services according to Indigenous knowledges, values and world views but do not restrict services to people of Indigenous descent.
- Governed by Indigenous peoples, responsive to Indigenous communities.

# Indigenous health organizations

Offer health-related services:

- primary health care
- dental care
- vision care
- emergency health services
- addiction treatment
- counseling
- decision-making related to health care provision
- other related services

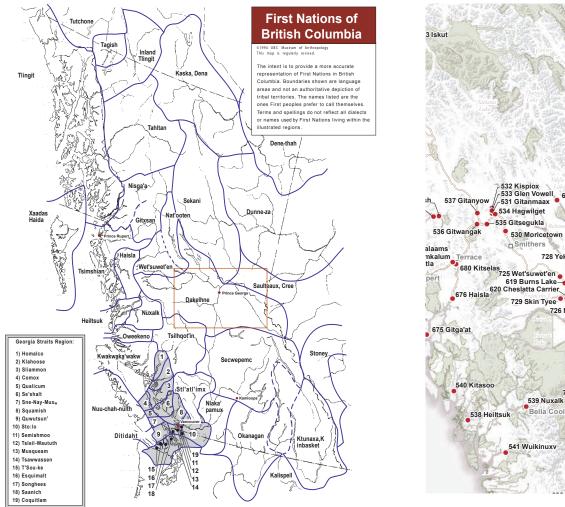
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#### Prince George, B.C.



544 Prophet River 610 Kwadacha 609 Tsay Keh Dene 547 Blueberry River 546 Halfway River 548 Doig River Fort St John 542 Saulteau 545 West Moberly -533 Glen Vowell 608 Takla Lake 618 McLeod Lake 617 Tl'azt'en 728 Yekooche 680 Kitselas 725 Wet'suwet'en 607 Lake Babine 614 Nak'azdli Whut'en 619 Burns Lake 613 Stellat'en 611 Lheidli T'enneh 612 Nadleh Whuten 729 Skin Tyee 615 Saik'uz Prince George 726 Nee-Tahi-Buhn 721 Lhoosk'uz Dene 720 Nazko 715 Lhtako Dene 709 ?Esdilagh 722 Ulkatcho 716 Soda Creek Bella Coola Williams Lake 710 Alexis Creek 9 719 Williams Lake 712 Tl'etingox 718 Toosey 717 Yunesit'in 713 Canim Lake 711 Esk'etemc 723 Stswecem'c Xgat'tem 691 Sir 714 Xeni Gwet'in 703 High Bar 702 W Inset 1

Source: Museum of Anthropology, University of British Columbia, and Indigenous and Northern Affairs Canada

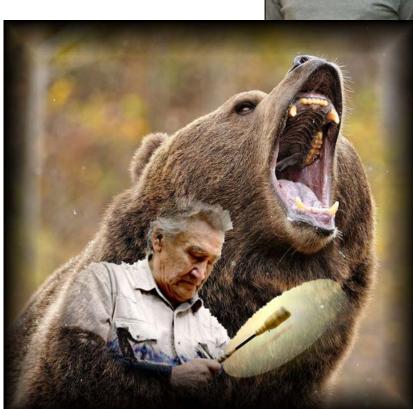
#### Methodological approach

- Indigenous research
- Decolonizing research
- Relational accountability
- Qualitative methods



#### Recruitment and Support





## Community advisory group

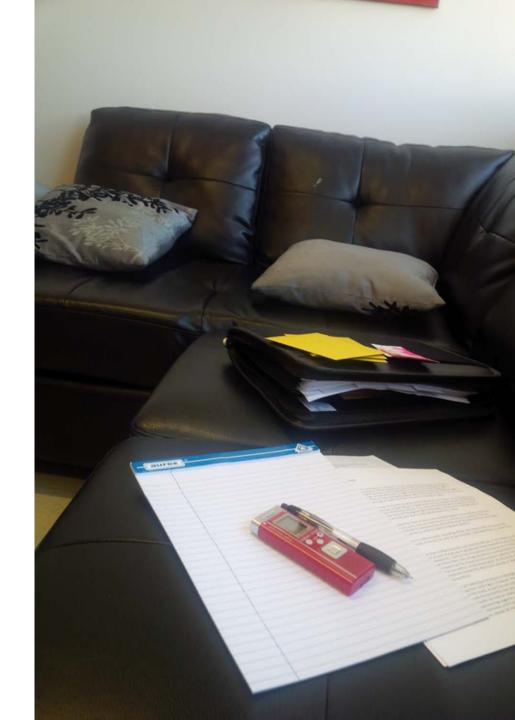


#### Participants

50 Indigenous community members; 15 health services workers

- 44 women, 21 men
- Over the age of 18
- Currently living in the city
- Experience with using or work in health services
- Majority had a regular health care provider
- Range of socio-economic statuses

29 individual interviews4 focus groups



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#### Results: Quality of care

"[Sometimes] they just look at you and then they just give you something fast and then you're gone and stuff. It's not really... don't seem like they really care too much."

#### (Client 11)

# Results: Wait times, wait lists, and restrictions on time

"The hospital's not really nice to you, but it's just like, they haven't got the time to deal with certain things or whatever, like, sit there and talk about whatever I need today, all these pains and stuff like that."

(Client 9)

# Results: Perceived racism or discrimination

"I don't want to make the assumption that I wasn't being listened to because I'm from an Aboriginal agency. It did cross my mind. I don't know – that was never said... it just felt that... I was 'Other,' so whoever that could be."

(FG 3)

# Outline

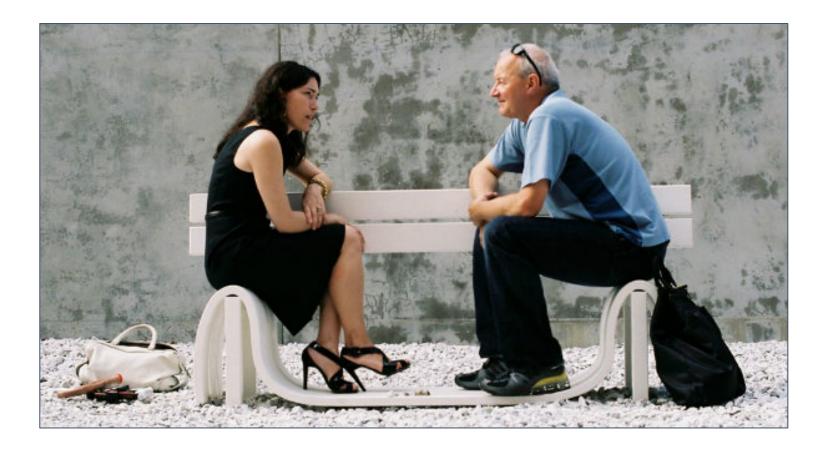
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#### Cultural safety

"Cultural safety has the potential for shaping health care practices, organizations, and policies by identifying social justice goals as integral to health care, and by shifting attention away from cultural differences as the source of the 'problem' and onto the culture of health care as the site for transformation."

Browne, A. J., Varcoe, C., Lavoie, J. G., Smye, V., Wong, S. T., Krause, M., ... Fridkin, A. (2016). Enhancing health care equity with Indigenous populations: evidencebased strategies from an ethnographic study. BMC Health Services Research, 16, 544. https://doi.org/10.1186/s12913-016-1707-9

#### **Ethical Space**



Jeppe Hein: Unusual and Creative Park/Street Benches From http://www.spicytec.com

#### Indigenous Health, Health Services, And Rights In The City



Indigenous rights are treated as separate from health care.

Participants report violations of rights; strategies for upholding rights; and complex geographies and identities of Indigenous rights.

Speak to the impacts of large-scale (for example, national-level) colonial processes on individual people's experiences in health care.

#### Indigenous Health Organizations, Indigenous Community Resurgence, and the Reclamation of Place in Urban Areas

Indigenous-led health organizations have an important role to play in supporting Indigenous clients' access to urban health care services.

Indigenous community resurgence becomes a possibility in urban health care settings where community understandings of place are well incorporated into all aspects of the delivery of services.



#### Indigenous theory on relationships

# Space is constituted by interconnected relationships:

#### "Relationships do not merely shape reality, they *are* reality."

Wilson, S. (2008) *Research is Ceremony: Indigenous Research Methods.* Black Point, NS: Fernwood Publishers, p. 7.

#### Indigenous resurgence

"It is ultimately our lived collective and individual experiences as Indigenous peoples that yield the clearest and most useful insights for establishing culturally sound strategies to resist colonialism and regenerate our communities."

Alfred, T., & Corntassel, J. (2011). Being Indigenous: Resurgences Against Contemporary Colonialism. In M. J. Cannon & L. Sunseri (Eds.), *Racism, Colonialism and Indigeneity in Canada*. Don Mills, ON: Oxford University Press.



#### Thank you!



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